may be requested prior to final promulgation of §10.11.

- (7) The Departmental Consulting Archeologist must publish notices of inventory completion received from museums and Federal agencies in the FEDERAL REGISTER.
- (f) Completion. Inventories must be completed not later than November 16. 1995. Any museum that has made a good faith effort to complete its inventory, but which will be unable to complete the process by this deadline, may request an extension of the time requirements from the Secretary. An indication of good faith efforts must include, but not necessarily be limited to, the initiation of active consultation and documentation regarding the collections and the development of a written plan to carry out the inventory process. Minimum components of an inventory plan are: a definition of the steps required; the position titles of the persons responsible for each step; a schedule for carrying out the plan; and a proposal to obtain the requisite funding.

 $[60 \ \mathrm{FR} \ 62158, \ \mathrm{Dec.} \ 4, \ 1995, \ \mathrm{as} \ \mathrm{amended} \ \mathrm{at} \ 62 \ \mathrm{FR} \ 41293, \ \mathrm{Aug.} \ 1, \ 1997]$

§10.10 Repatriation.

- (a) Unassociated funerary objects, sacred objects, and objects of cultural patrimony—(1) Criteria. Upon the request of a lineal descendant, Indian tribe, or Native Hawaiian organization, a museum or Federal agency must expeditiously repatriate unassociated funerary objects, sacred objects, or objects of cultural patrimony if all the following criteria are met:
- (i) The object meets the definitions established in 10.2 (d)(2)(ii), (d)(3), or (d)(4); and
- (ii) The cultural affiliation of the object is established:
- (A) Through the summary, consultation, and notification procedures in §10.14 of these regulations; or
- (B) By presentation of a preponderance of the evidence by a requesting Indian tribe or Native Hawaiian organization pursuant to section 7(c) of the Act; and
- (iii) The known lineal descendant or culturally affiliated Indian tribe or Native Hawaiian organization presents evidence which, if standing alone be-

- fore the introduction of evidence to the contrary, would support a finding that the museum or Federal agency does not have a right of possession to the objects as defined in §10.10 (a)(2); and
- (iv) The agency or museum is unable to present evidence to the contrary proving that it does have a right of possession as defined below; and
- (v) None of the specific exceptions listed in $\S 10.10$ (c) apply.
- (2) Right of possession. For purposes of this section, "right of possession" means possession obtained with the voluntary consent of an individual or group that had authority of alienation. The original acquisition of a Native American unassociated funerary object, sacred object, or object of cultural patrimony from an Indian tribe or Native Hawaiian organization with the voluntary consent of an individual or group with authority to alienate such object is deemed to give right of possession to that object.
- (3) Notification. Repatriation must take place within ninety (90) days of receipt of a written request for repatriation that satisfies the requirements of paragraph (a)(1) of this section from a lineal descendent or culturally affiliated Indian tribe or Native Hawaiian organization, provided that the repatriation may not occur until at least thirty (30) days after publication of the notice of intent to repatriate in the FEDERAL REGISTER as described in §10.8.
- (b) Human remains and associated funerary objects—(1) Criteria. Upon the request of a lineal descendant, Indian tribe, or Native Hawaiian organization, a museum and Federal agency must expeditiously repatriate human remains and associated funerary objects if all of the following criteria are met:
- (i) The human remains or associated funerary object meets the definitions established in 10.2 (d)(1) or (d)(2)(i); and
- (ii) The affiliation of the deceased individual to known lineal descendant, present day Indian tribe, or Native Hawaiian organization:
- (A) Has been reasonably traced through the procedures outlined in §10.9 and §10.14 of these regulations; or

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- (B) Has been shown by a preponderance of the evidence presented by a requesting Indian tribe or Native Hawaiian organization pursuant to section 7(c) of the Act; and
- (iii) None of the specific exceptions listed in §10.10 (c) apply.
- (2) Notification. Repatriation must take place within ninety (90) days of receipt of a written request for repatriation that satisfies the requirements of \(\) \(\) 10.10 (b)(1) from the culturally affiliated Indian tribe or Native Hawaiian organization, provided that the repatriation may not occur until at least thirty (30) days after publication of the notice of inventory completion in the FEDERAL REGISTER as described in \(\) 10.9.
- (c) Exceptions. These requirements for repatriation do not apply to:
- (1) Circumstances where human remains, funerary objects, sacred objects, or objects of cultural patrimony are indispensable to the completion of a specific scientific study, the outcome of which is of major benefit to the United States. Human remains, funerary objects, sacred objects, or objects of cultural patrimony in such circumstances must be returned no later than ninety (90) days after completion of the study;
- (2) Circumstances where there are multiple requests for repatriation of human remains, funerary objects, sacred objects, or objects of cultural patrimony and the museum or Federal agency, after complying with these regulations, cannot determine by a preponderance of the evidence which requesting party is the most appropriate claimant. In such circumstances, the museum or Federal agency may retain the human remains, funerary objects, sacred objects, or objects of cultural patrimony until such time as the requesting parties mutually agree upon the appropriate recipient or the dispute is otherwise resolved pursuant to these regulations or as ordered by a court of competent jurisdiction; or
- (3) Circumstances where a court of competent jurisdiction has determined that the repatriation of the human remains, funerary objects, sacred objects, or objects of cultural patrimony in the possession or control of a museum would result in a taking of property

- without just compensation within the meaning of the Fifth Amendment of the United States Constitution, in which event the custody of the objects must be as provided under otherwise applicable law. Nothing in these regulations must prevent a museum or Federal agency, where otherwise so authorized, or a lineal descendant, Indian tribe, or Native Hawaiian organization, from expressly relinquishing title to, right of possession of, or control over any human remains, funerary objects, sacred objects, or objects of cultural patrimony.
- (4) Circumstances where the repatriation is not consistent with other repatriation limitations identified in §10.15 of these regulations.
- (d) Place and manner of repatriation. The repatriation of human remains, funerary objects, sacred objects, or objects of cultural patrimony must be accomplished by the museum or Federal agency in consultation with the requesting lineal descendants, or culturally affiliated Indian tribe or Native Hawaiian organization, as appropriate, to determine the place and manner of the repatriation.
- (e) The museum official or Federal agency official must inform the recipients of repatriations of any presently known treatment of the human remains, funerary objects, sacred objects, or objects of cultural patrimony with pesticides, preservatives, or other substances that represent a potential hazard to the objects or to persons handling the objects.
- (f) Record of repatriation. (1) Museums and Federal agencies must adopt internal procedures adequate to permanently document the content and recipients of all repatriations.
- (2) The museum official or Federal agency official, at the request of the Indian tribe official, may take such steps as are considered necessary pursuant to otherwise applicable law, to ensure that information of a particularly sensitive nature is not made available to the general public.
- (g) Culturally unidentifiable human remains. If the cultural affiliation of human remains cannot be established pursuant to these regulations, the human remains must be considered culturally unidentifiable. Museum and

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Federal agency officials must report the inventory information regarding such human remains in their holdings to the Departmental Consulting Archeologist who will transmit this information to the Review Committee. The Review Committee is responsible for compiling an inventory of culturally undentifiable human remains in the possession or control of each museum and Federal agency, and, for recommending to the Secretary specific actions for disposition of such human remains.

 $[60~{\rm FR}~62158,~{\rm Dec.}~4,~1995,~{\rm as}~{\rm amended}~{\rm at}~62~{\rm FR}~41294,~{\rm Aug.}~1,~1997]$

§ 10.11 Disposition of culturally unidentifiable human remains. [Reserved]

§ 10.12 Civil penalties.

- (a) The Secretary's authority to assess civil penalties. The Secretary is authorized by section 9 of the Act to assess civil penalties on any museum that fails to comply with the requirements of the Act. As used in this section, "failure to comply with requirements of the Act" also means failure to comply with applicable portions of the regulations set forth in this part. As used in this section "you" refers to the museum or the museum official designated responsible for matters related to implementation of the Act.
- (b) Definition of "failure to comply".(1) Your museum has failed to comply with the requirements of the Act if it:
- (i) After November 16, 1990, sells or otherwise transfers human remains, funerary objects, sacred objects, or objects of cultural patrimony in violation of the Act, including, but not limited to, an unlawful sale or transfer to any individual or institution that is not required to comply with the Act; or
- (ii) After November 16, 1993, has not completed summaries as required by the Act; or
- (iii) After November 16, 1995, or the date specified in an extension issued by the Secretary, whichever is later, has not completed inventories as required by the Act; or
- (iv) After May 16, 1996, or six months after completion of an inventory under an extension issued by the Secretary, whichever is later, has not notified cul-

turally affiliated Indian tribes and Native Hawaiian organizations; or

- (v) Refuses to repatriate human remains, funerary object, sacred object, or object of cultural patrimony to a lineal descendant or culturally affiliated Indian tribe or Native Hawaiian organization pursuant to the requirements of the Act; or
- (vi) Repatriates human remains, funerary object, sacred object, or object of cultural patrimony before publishing a notice in the FEDERAL REGISTER as required by the Act.
- (2) Each violation will constitute a separate offense.
- (c) How to notify the Secretary of a failure to comply. (1) Any person may bring an allegation of failure to comply to the attention of the Secretary.
- (2) The Secretary may take the following steps upon receiving such an allegation:
- (i) Review the alleged failure to comply;
- (ii) Identify the specific provisions of the Act which allegedly have not been complied with;
- (iii) Determine if the institution of a civil penalty action is in the public interest in the circumstances; and
- (iv) If appropriate, estimate the proposed penalty.
- (d) How the Secretary determines the penalty amount. (1) The penalty amount will be .25% of your museum's annual budget, or \$5000, whichever is less, and, such additional sum as the Secretary may determine is appropriate after taking into account:
- (i) The archeological, historical, or commercial value of the human remains, funerary object, sacred object, or object of cultural patrimony involved including, but not limited to, consideration of their importance to performing traditional practices; and
- (ii) The damages suffered, both economic and non-economic, by the aggrieved party or parties including, but not limited to, the costs of attorney and expert witness fees, investigations, and administrative expenses related to efforts to compel compliance with the Act: and
- (iii) The number of violations that have occurred.